

Message Text

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ACTION EUR-08

INFO OCT-01 SS-14 ISO-00 NSC-05 NSCE-00 INR-05 PM-03 NEA-06

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FM USMISSION GENEVA

TO SECSTATE WASHDC 9770

INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BELGRADE

AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY THE HAGUE

AMEMBASSY MOSCOW

AMEMBASSY NICOSIA

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY VALLETTA

USMISSION NATO

C O N F I D E N T I A L GENEVA 7593

LIMDIS/NOFORN

E.O. 11652: GDS

TAGS: PFRO, CSCE, XG

SUBJECT: CSCE POLICY: USDEL APPROACH TO NATO CONSULTATIONS ON
MALTESE PROPOSAL FOR MEDITERRANEAN MONITORING COMMITTEE

REFS: A. STATE 206185; B. GENEVA 7373

1. SUMMARY. AS INDICATED PREVIOUSLY WE BELIEVE WE SHOULD
CONTINUE TO DEVELOP FIRM ALLIED OPPOSITION TO MALTESE PRO-
POSAL FOR MEDITERRANEAN MONITORING COMMITTEE, AS WELL AS
RELATED CONCEPTS SUCH AS A ROLE FOR NON-PARTICIPATING
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MEDITERRANEAN STATES (NPMS) IN CSCE FOLLOW-UP OR PERHAPS

IN STAGE III. NATO CAUCUS HAS AGREED TO CONSULT ON THIS PROBLEM FOLLOWING THE CHRISTMAS RECESS. THIS TELEGRAM OUTLINES OUR PROPOSED APPROACH TO THESE CONSULTATIONS, AND OUR PLANNED TACTICS FOR DEALING WITH THIS PROBLEM IN CSCE. REQUEST GUIDANCE. END SUMMARY.

2. AS NOTED REF (B) WE BELIEVE IT IS NECESSARY FOR US TO CONTINUE TO URGE, WITHIN NATO CAUCUS, FIRM ALLIED OPPOSITION TO MALTESE PROPOSAL FOR A MEDITERRANEAN MONITORING COMMITTEE AND FOR A ROLE FOR NPMS IN CSCE FOLLOW-UP, AS WELL AS TO ANY FUTURE MALTESE INITIATIVES TO SUGGEST INVITATION OF NPMS REPS TO THE STAGE III GATHERING. IN PURSUANCE OF THIS EFFORT, AND IN KEEPING WITH REF (A) INSTRUCTIONS, WE HAVE PROPOSED CONSULTATIONS ON THIS PROBLEM IN NATO CAUCUS IN GENEVA. CAUCUS HAS AGREED TO OPEN SUCH CONSULTATIONS FOLLOWING THE CHRISTMAS RECESS.

3. WE BELIEVE THE ONLY WAY TO OPPOSE PRESSURES FOR AN EXPANDED NPMS ROLE IN CSCE IS TO OFFSET THEM WITH A FIRM ALLIED POSITION WHICH BRINGS SOME REVERSE PRESSURE TO BEAR ON MALTESE/YUGOSLAVS AND OTHERS WHO ARE SEEKING SUCH A ROLE FOR NPMS. WE WOULD THEREFORE PLAN TO TAKE FOLLOWING LINE IN ALLIED CONSULTATIONS ON THIS SUBJECT:

(A) WE ACCEPTED THE IDEA OF A MEDITERRANEAN DECLARATION, PROPOSED BY THE EC-9, ON THE UNDERSTANDING THAT IT WOULD END DISCUSSION OF THE NPMS ROLE IN CSCE.

(B) SINCE THEN, WE HAVE RECEIVED A CYPRIOT/MALTESE/YUGOSLAV PROPOSAL FOR AN NPMS ROLE IN FOLLOW-UP, THE MALTESE PROPOSAL FOR A POST-CSCE MEDITERRANEAN MONITORING COMMITTEE, AND AN ITALIAN ANALYSIS SUGGESTING THAT CSCE MIGHT DISCUSS THE POSSIBILITY OF NPMS PRESENCE AT STAGE III:

(C) NONE OF THESE IDEAS IS ACCEPTABLE TO US;

(D) WE ARE VERY CONCERNED ABOUT THE POSSIBLE CONSEQUENCES OF THIS SITUATION, AND BELIEVE THAT THE ALLIES

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SHOULD TAKE A FIRM AND UNIFIED STAND IN OPPOSITION TO ALL OF THESE IDEAS;

(E) TO CONVEY TO MALTESE AND YUGOSLAVS THAT PRESENT SCOPE OF ITALIAN DRAFT MEDITERRANEAN DECLARATION REPRESENTS OUTER LIMIT OF WHAT WE ARE PREPARED TO ACCEPT IN TERMS OF MEDITERRANEAN CONTENT IN CSCE, WE WOULD PROPOSE STICKING VERY CLOSELY TO THE ITALIAN DRAFT IN FURTHER NE-

GOTIATIONS ON THE MEDITERRANEAN DECLARATION. WE
WOULD HOPE THUS TO CONVEY TO MALTESE AND YUGOSLAVS THAT
FURTHER IDEAS, SUCH AS THE MALTESE PAPER, ARE NON-STARTERS.

4. IN INFORMAL CONTACTS WPTH THE INTERESTED NON-NATO
MEDITERRANEAN COUNTRIES IN CSCE, WE WOULD PLAN TO SUGGEST
THAT EFFORTS TO EXPAND THE NPMS ROLE COULD BRING COUNTER-
BALANCING EFFORTS TO REDUCE THE CONTENT AND IMPORTANCE
OF THE MEDITERRANEAN DECLARATION. WE WOULD ALSO PLAN TO
CONVEY TO THOSE DELEGATIONS WHICH ARE KEENLY INTERESTED
IN FOLLOW-UP THE IDEA THAT EFFORTS FOR AN NPMS ROLE IN
FOLLOW-UP COULD COMPLICATE POSSIBILITIES FOR
AGREEMENT ON A SATISFACTORY FOLLOW-UP ARRANGEMENT.

5. REQUEST DEPARTMENT'S CONCURRENCE IN THIS APPROACH.
ABRAMS

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